

Message Text

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ACTION ACDA-10

INFO OCT-01 ISO-00 ERDA-05 AF-08 ARA-06 CIAE-00
DODE-00 EA-07 EUR-12 PM-04 H-01 INR-07 IO-13
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INFO AMEMBASSY BONN

AMEMBASSY LONDON

AMEMBASSY OTTAWA

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E.O. 11652: N/A

TAGS: PARM, CCD

SUBJECT: CCD: WESTERN GROUP MEETING, MARCH 16, 1977

1. SUMMARY: WESTERN GROUP MET MORNING MARCH 16, TO DISCUSS
GENERAL STATE OF INFORMAL MEETINGS ON NEW MASS DESTRUCTION WEAPONS
(MDW) AND GROUP TACTICS FOR REMAINING MEETINGS. ORGANIZATION
AND SUGGESTED STRUCTURING OF UPCOMING INFORMAL MEETINGS
WITH EXPERTS ON CHEMICAL WEAPONS ALSO DISCUSSED. END SUMMARY.

2. WESTERN GROUP HELD REGULAR WEEKLY MEETING ON MORNING
MARCH 16 WITH FRG REP (SCHLAICH) IN CHAIR. MAJOR PORTION OF
MEETING WAS DEVOTED TO DISCUSSION OF WESTERN GROUP TACTICS
FOR REMAINING INFORMAL MEETINGS ON MDW. US REP (MEYERS)
OPENED DISCUSSION WITH ANALYSIS OF RESULTS OF INFORMAL
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MEETINGS TO DATE AND PROJECTION OF POSSIBLE OUTCOMES
ON MDW THIS SESSION. WITH RESPECT TO DEFINITION ISSUE,
HE SAID THAT US PREFERS THE 1948 UN SECURITY COUNCIL
DEFINITION.

3. UK ALTERNATE REP (KENYON) REPORTED DISCUSSION THAT HE
AND NETHERLANDS ALTERNATE REP HAD WITH MEMBER OF HUNGARIAN

DEL. HUNGARIAN FLOATED IDEA OF FORMING AN EXPERTS GROUP ALONG THE LINES OF SIESMIC EXPERTS WHICH WOULD MEET PERIODICALLY TO REVIEW NEW MDW AND REPORT ITEMS REQUIRING FURTHER CONSIDERATION TO CCD.

4. CANADIAN ALTERNATE REP (SIMARD) SAID THAT IT WAS CLEAR THAT MDW INVOLVED A "PRINCIPLE" AND DID NOT LEND ITSELF TO BEING TRANSLATED INTO TRADITIONAL ARMS CONTROL AGREEMENT. HE THOUGHT THAT IT WOULD BE MORE APPROPRIATE TO STEER MDW ISSUE INTO UN SIXTH COMMITTEE AS WAS DONE WITH SOVIET NON-USE OF FORCE PROPOSAL.

5. FRG REP (SCHALICH) SAID THAT HIS DEL DOES NOT HAVE MUCH SYMPATHY FOR ESTABLISHING AN EXPERTS GROUP ON MDW WITH A BROAD MANDATE. HE REPORTED THAT SOME OF THE NON-ALIGNED WERE NOT VERY HAPPY WITH THE EFFUSIVE SUPPORT GIVEN THE SOVIET PROPOSAL BY THE INDIAN AND PAKISTANI REPS.

6. UK EXPERT (GARNETT) REITERATED HIS PROPOSAL REGARDING THE ESTABLISHMENT OF AN EXPERTS GROUP TO SCREEN THE TECHNICAL LITERATURE OF THE WORLD IN ORDER TO ALERT THE CCD TO NEW MDW POSSIBILITIES.

7. US EXPERT (BUCHHEIM) SAID THAT, WHILE APPRECIATING THE OBJECTIVE OF THE UK IDEA, THE PREPONDERANCE OF THE LITERATURE WOULD BE US, WHERE NEW MILITARY DEVELOPMENTS AND ARMS CONTROL IMPLICATIONS ARE DEBATED FREELY IN THE PRESS. HE ASKED WHAT WOULD BE THE RESULT IF A SEARCH OF THE LITERATURE DISCLOSES A POTENTIAL NEW MDW, DOES LIMITED OFFICIAL USE

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ONE STOP THE SCINETIFIC RESEARCH, OR STOP PUBLICATION. GIVEN THE LACK OF PRECISION REGARDING THE DEFINITION OF THE TERM MDW, WHICH IS ESSENTIALLY UNDEFINABLE, US EXPERT OBSERVED THAT THE WESTERN STATES MAY BE PAINTING THEMSELVES INTO A BOX BY SUGGESTING A MECHANISM WHICH PRODUCED A CONTINUING SERIES OF NEW MDW EXAMPLES FOR DISCUSSION, ALL BASED ON WESTERN LITERATURE.

8. NETHERLANDS ALTERNATE REP (MEERBURG) SAID THAT IF AN EXPERTS GROUP WERE TO BE ESTABLISHED TO REVIEW LITERATURE THERE WOULD HAVE TO BE RATHER PRECISE CRITERIA REGARDING THE SCREENING.

9. FRG REP SAID THAT ON ONE HAND WE HAVE THE OPEN TRADITIONS OF WESTERN SCIENCE, AND ON THE OTHER HAND THE CLOSED EASTERN SYSTEM. IF WORLD LITERATURE WERE USED AS THE BASIS FOR INFORMATION ON NEW MDW, THE WESTERN EXPERTS WOULD CONSISTENTLY BE SUBJECTED TO INTERROGATION ON A VARIETY OF TOPICS.

10. CANADIAN REP (JAY) THOUGHT THAT THE SOVIET MDW PROPOSAL WAS PROBABLY INTENDED TO SERVE AS THE BASIS FOR BUILDING AN "EDIFICE OF FUTURE TREATIES". HE ASKED HOW WE ADDRESS THE PROBLEM OF DEALING WITH WEAPONS THAT WILL EMERGE IN THE FUTURE ONE BY ONE. CANADIAN REP SAID THAT WEST CANNOT AFFORD TO GIVE IMPRESSION THAT IT IS NOT INTERESTED IN DEALING WITH NEW MDW, AND SHOULD LOOK FOR WAYS TO "MANAGE PROBLEM" OVER THE LONG HAUL.

11. NETHERLANDS REP SUGGESTED THAT WESTERN GROUP CONSIDER HOW TO GET SOVIETS OFF OF PRESENT MDW TACK, PERHAPS BY WORKING UP A RESOLUTION AT THE NEXT UNGA WHICH STATES THE PRINCIPLE THAT NEW MDW SHOULD NOT BE DEVELOPED AND CALLS ON THE CCD TO CONSIDER SPECIFIC STEPS WHEN THE NEED ARISES. HE THOUGHT THAT SUCH AN APPROACH MIGHT MOVE US AWAY FROM THE TREATY.

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12. FRG REP SUPPORTED NETHERLANDS IDEA OF SEEKING AN ALTERNATIVE TO TREATY, BY HAVING CCD CONSIDER MDW "EVERY YEAR OR TWO", AND CALLING ON STATES NOT TO DEVELOP NEW MDW. HE WAS OPPOSED, HOWEVER, TO THE ESTABLISHMENT OF A STANDING GROUP OF EXPERTS, PREFERRING A CASE BY CASE APPROACH TO DEAL WITH SPECIFIC TOPICS. HE SUGGESTED THAT CO-CHAIRMEN MIGHT EXPLORE SUCH AN APPROACH.

13. CANADIAN EXPERT (KOOP) SAID THAT, WHILE HE UNDERSTANDS AND SHARES CONCERNS EXPRESSED BY US, ON BALANCE HE STILL FINDS ATTRACTIVE UK IDEA OF LITERATURE REVIEW.

14. US EXPERT STATED US WILL ALWAYS FAVOR THE PUBLICATION OF SCIENTIFIC RESEARCH AND THAT THIS ENSURES THE OPPORTUNITY FOR A THOUGHTFUL PUBLIC APPRIASAL OF ARMS CONTROL IMPLICATION. HE SAID THAT HE FELT UNCOMFORTABLE ABOUT INSTITUTIONALIZING LIMITED OFFICIAL USE

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AN "INTERNATIONAL RECONNAISSANCE OF SCIENCE FOR NEW MDW POSSIBILITIES", NOTING THAT THIS MIGHT SUGGEST OPPORTUNITIES TO SOME STATES FOR WEAPONS WHICH THEY OTHERWISE MAY HAVE NOT CONSIDERED.

15. UK EXPERT SAID THAT HE SHARES THE CONCERNS OF THE US BUT THAT THE PROBLEM WILL NOT GO AWAY. HE THOUGHT THAT THE WESTERN GROUP MUST REACT POSITIVELY IN SOME WAY AND THAT HIS IDEA FOR A REVIEW OF LITERATURE, WHICH HE STILL VIEWED AS "FAIRLY INNOCENT", MIGHT SERVE THIS PURPOSE.

16. NETHERLANDS EXPERT (VAN BATENBURG) OBSERVED THAT SOVIETS SEEM TO BE FOLLOWING UP ON MDW ISSUE MAINLY BECAUSE IT CAME FROM GENERAL SECRETARY BREZHNEV. FOR THEIR CONCEPT OF MDW, THEY HAVE STARTED FROM PREMISE OF WHAT IS HARMFUL OR UNCOMFORTABLE FOR HUMAN BEINGS, AND HAVE COME UP WITH SOME RATHER RIDICULOUS EXAMPLES. HE THOUGHT THAT SOVIETS MUST EITHER DROP THE EXAMPLES THAT THEY ARE NOW USING OR COME UP WITH BETTER, NEW IDEAS IF THEY ARE GOING TO MAKE THEIR CASE.

17. US REP SAID THAT IF WE APPROACH SOVIETS THEY WILL SAY THEY WANT TREATY AND WE WILL SAY NO. HE SUGGESTED THAT IT MAY BE PREFERABLE NOT TO FORCE ISSUE AT THIS TIME UNTIL WE HAVE A BETTER IDEA OF OUTCOME OF PRESENT MEETINGS. IF THEY WANT TO PUT MDW ON THE AGENDA FOR SUMMER SESSION OF CCD IT WOULD NOT BE REALISTIC FOR US TO REFUSE. HOWEVER, IF OTHER HIGHER PRIORITY ISSUES BECOME ACTIVE AND SQUEEZE IT OUT, THEN WE WOULD ALSO NOT OBJECT.

18. IN ASSESSING STATE OF PLAY, US EXPERT SAID THAT PROGRESS HAS BEEN MADE SINCE SOVIETS AND EASTERN EUROPEANS: A) HAVE PUT TO REST PROBLEM OF INTERFERING WITH BW CONVENTION; B) HAVE ACCEPTED PRINCIPLE THAT NEW MDW SHOULD BE COMPARABLE WITH WEAPONS MENTIONED IN 1948 UN SECURITY COUNCIL DEFINITIONS; C) HAVE BEEN UNABLE TO MAKE THEIR CASE LIMITED OFFICIAL USE

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WIH CREDIBLE EXAMPLES.

19. FRG REP SUGGESTED STAYING WITH 1948 DEFINITIONS, AND
LIMITING FUTURE CCD CONSIDERATION TO ONE MEETING PER YEAR.

20. UK REP SAID THAT HIS DEL IS WEDDED TO SOME WAY OF
KEEPING ISSUE UNDER REVIEW, BUT NOT NECESSARILY TO HUNGARIAN
APPROACH.

21. US EXPERT AGREED TO INCLUDE IN AFTERNOON STATEMENT SAME
LANGUAGE ON SCIENTIFIC LITERATURE THAT WOULD CONVEY AN
OPEN-MINDED ATTITUDE BUT LEAVE ENTIRELY OPEN FUTURE CHOICE
OF COMING OUT FOR OR AGAINST SPECIFIC PROPOSALS THAT MIGHT
BE MADE CONVERNING REVIEW OF SCIENTIFIC LITERATURE OR
ARRANGEMENTS FOR SUCH REVIEW. SUCH WORDS WERE INCLUDED AT
THE BEGINNING AND END OF MARCH 17 STATEMENT.

2. WITH RESPECT TO OTHER BUSINESS, UK REP DISCUSSED
STRUCTURING OF UPCOMING INFORMAL MEETINGS ON CW (REPORTED
SEPTEL) AND US REP REPORTED ON IAEA COMMUNICATION REGARDING
FUTURE INFORMAL MEETINGS ON CTB (REPORTED SEPTEL).

23 CANADIAN REP ASKED ABOUT OUTCOME OF US REVIEW ON CTB,
AND US REP SAID HE HAD NO INFORMATION TO REPORT.

24. NEXT MEETING OF WESTERN GROUP SCHEDULED FOR MARCH 23.
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Message Attributes

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